

[OMB No. 3064-0183; -0195; -0200]

Agency Information Collection Activities: Proposed Information Collection

Renewal; Comment Request

AGENCY: Federal Deposit Insurance Corporation (FDIC).

ACTION: Notice and request for comment.

SUMMARY: The FDIC, as part of its obligations under the Paperwork Reduction Act of 1995 (PRA), invites the general public and other Federal agencies to take this opportunity to comment on the renewal of the existing information collections described below (OMB Control No. 3064-0183; -0195; and -0200).

DATES: Comments must be submitted on or before [INSERT DATE 60 DAYS FROM DATE OF PUBLICATION IN THE FEDERAL REGISTER].

ADDRESSES: Interested parties are invited to submit written comments to the FDIC by any of the following methods:

- Agency Website: https://www.fdic.gov/resources/regulations/federal-registerpublications/.
- *Email*: *comments@fdic.gov*. Include the name and number of the collection in the subject line of the message.
- Mail: Manny Cabeza (202-898-3767), Regulatory Counsel, MB-3128, Federal
 Deposit Insurance Corporation, 550 17th Street NW, Washington, DC 20429.
- Hand Delivery: Comments may be hand-delivered to the guard station at the rear
 of the 17th Street building (located on F Street), on business days between 7:00
 a.m. and 5:00 p.m.

All comments should refer to the relevant OMB control number. A copy of the comments may also be submitted to the OMB desk officer for the FDIC: Office of

Information and Regulatory Affairs, Office of Management and Budget, New Executive

Office Building, Washington, DC 20503.

FOR FURTHER INFORMATION CONTACT: Manny Cabeza, Regulatory Counsel,

202-898-3767, mcabeza@fdic.gov, MB-3128, Federal Deposit Insurance Corporation,

550 17th Street NW, Washington, DC 20429.

SUPPLEMENTARY INFORMATION:

Proposal to renew the following currently approved collections of information:

1. Title: Credit Risk Retention

OMB Number: 3064-0183.

Form Number: None.

Affected Public: Insured state nonmember banks, state savings institutions,

insured state branches of foreign banks, and any subsidiary of the aforementioned

entities.

General Description of Collection: This information collection request comprises

disclosure and recordkeeping requirements under the credit risk retention rule

issued pursuant to section 15G of the Securities Exchange Act of 1934 (15 U.S.C.

§§ 780-11), as added by Section 941 of the Dodd-Frank Wall Street Reform and

Consumer Protection Act ("Dodd-Frank"). The Credit Risk Retention rule ("the

Rule") was jointly issued in 2015 by the Federal Deposit Insurance Corporation

("FDIC"), the Office of the Comptroller of the Currency ("OCC"), the Federal

Reserve Board ("Board"), the Securities and Exchange Commission ("SEC") and,

with respect to the portions of the Rule addressing the securitization of residential

mortgages, the Federal Housing Finance Agency ("FHFA") and the Department

¹ Pub. L. No.111-2-3, 124 Stat. 1376 (2010).

of Housing and Urban Development ("HUD").² The FDIC regulations corresponding to the Rule are found at 12 CFR Part 373.³

Section 941 of Dodd-Frank requires the Board, the FDIC, the OCC (collectively, the "Federal banking agencies"), the Commission and, in the case of the securitization of any "residential mortgage asset," together with HUD and FHFA, to jointly prescribe regulations that (i) require a an issuer of an asset-backed security or a person who organizes and initiates an asset backed securities transaction by selling or transferring assets, either directly or indirectly, including through an affiliate, to the issuer ("issuer or organizer") to retain not less than five percent of the credit risk of any asset that the issuer or organizer, through the issuance of an asset-backed security ("ABS"), transfers, sells or conveys to a third party and (ii) prohibit an issuer or organizer from directly or indirectly hedging or otherwise transferring the credit risk that the issuer or organizer is required to retain under section 941 and the agencies' implementing rules. Exempted from the credit risk retention requirements of section 941 are certain types of securitization transactions, including ABS collateralized solely by qualified residential mortgages ("QRMs"), as that term is defined in the Rule. In addition, Section 941 provides that the agencies must permit an issuer or organizer to retain less than five percent of the credit risk of residential mortgage loans, commercial real estate ("CRE") loans, commercial loans and automobile loans that are transferred, sold or conveyed through the issuance of ABS by the issuer or organizer, if the loans meet underwriting standards established by the Federal banking agencies.

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² 79 FR 77740.

³ Each agency adopted the same rule text but each agency's version of its rule is codified in different parts of the Code of Federal Regulations with substantially identical section numbers (*e.g.*__.01; ___.02, etc.) Rule citations herein are to FDIC's version of the Rule which is codified at 12 CFR Part 373.

The FDIC implemented Section 941 of Dodd-Frank through 12 CFR part 373 (the "Rule"). The Rule defines a securitizer as (1) The depositor of the asset-backed securities (if the depositor is not the sponsor); or (2) The sponsor of the asset-backed securities. The Rule provides a menu of credit risk retention options from which securitizers can choose and sets out the standards, including disclosure, recordkeeping, and reporting requirements, for each option; identifies the eligibility criteria, including certification and disclosure requirements, that must be met for ABS offerings to qualify for the QRM and other exemptions; specifies the underwriting standards for CRE loans, commercial loans and automobile loans, as well as disclosure, certification and recordkeeping requirements, that must be met for ABS issuances collateralized by such loans to qualify for reduced credit risk retention; and sets forth the circumstances under which retention obligations may be allocated by sponsors to originators, including disclosure and monitoring requirements.

Part 373 contains several requirements that qualify as information collections under the Paperwork Reduction Act of 1995 ("PRA"). The information collection requirements are found in sections 373.4; 373.5; 373.6; 373.7; 373.8; 373.9; 373.10; 373.11; 373.13; 373.15; 373.16; 373.17; 373.18; and 373.19(g). The recordkeeping requirements relate primarily to (i) the adoption and maintenance of various policies and procedures to ensure and monitor compliance with regulatory requirements and (ii) certifications, including as to the effectiveness of internal supervisory controls. The required disclosures for each risk retention option are intended to provide investors with material information concerning the sponsor's retained interest in a securitization transaction (e.g., the amount, form and nature of the retained interest, material assumptions and methodology,

⁴ 12 CFR 373.2.

representations and warranties). Compliance with the information collection requirements is mandatory, responses to the information collections will not be kept confidential and, with the exception of the recordkeeping requirements in sections 373.4(d), 373.5(k)(3) and 373.15(d), the Rule does not specify a mandatory retention period for the information.

Burden Estimate:

Change is burden estimation methodology:

1) Prior Methodology

To determine the total paperwork burden for the requirements contained in the Credit Risk Retention Rule, FDIC first estimated the universe of sponsors that would be required to comply with the disclosure and recordkeeping requirements. FDIC estimated that approximately 270 unique sponsors conduct ABS offerings each year.⁵ This estimate was based on the average number of ABS offerings from 2007 through 2017 reported by the ABS database Asset-Backed Alert for all non-CMBS transactions and by Commercial Mortgage Alert for all CMBS transactions.⁶ Of the 270 sponsors, the agencies assigned 8 percent of these sponsors to the Board, 12 percent to FDIC, 13 percent to the OCC, and 67 percent to the Commission.⁷

Next, FDIC estimated how many respondents keep records and make required disclosures by estimating the proportionate amount of offerings per year for each agency. The estimate was based on the average number of ABS offerings from

⁵ By agreement among the agencies, the FDIC's Division of Insurance Research, in consultation with its counterparts at the other agencies, prepared and documented the burden estimation methodology used by all agencies in their respective ICRs.

⁶ Data was provided by the Securities and Exchange Commission. See SEC supporting statement for its information collection for the Credit Risk Retention rule (3235-0712) available at https://www.reginfo.gov/public/do/PRAViewDocument?ref_nbr=201803-3235-014

⁷ The allocation percentages among the agencies were based on the agencies' latest assessment of data as of August 13, 2018, including the securitization activity reported by FDIC-insured depository institutions in the June 30, 2017 Consolidated Reports of Condition.

2007 through 2017. The agencies estimated the total number of annual offerings per year to be 1,4008 which resulted in the following:

- a) 13 offerings per year will be subject to disclosure and recordkeeping requirements under §373.11, which are divided equally among the four agencies (i.e., 3.25 offerings per year per agency);
- b) 110 offerings per year were estimated to be subject to disclosure and recordkeeping requirements under §§373.13 and 373.19(g), which were divided proportionately among the agencies based on the entity percentages described above:
 - (i) Nine (9) offerings per year for the Board (8%);
 - (ii) 13 offerings per year for the FDIC (12%);
 - (iii) 14 offerings per year for the OCC (13%);
 - (iv) 74 offerings per year for the Commission (67%).
- c) 132 offerings per year were estimated to be subject to the disclosure requirements under §373.15, which were divided proportionately among the agencies based on the entity percentages described above:
 - (i) 11 offerings per year for the Board (8%);
 - (ii) 16 offerings per year for the FDIC (12%);
 - (iii) 17 offerings per year for the OCC (13%);
 - (iv) 88 offerings per year for the Commission (67%).
- d) Of these 132 offerings per year, 44 offerings per year were estimated to be subject to disclosure and recordkeeping requirements under §§373.16, 373.17, and 373.18, respectively, which were divided proportionately among the agencies based on the entity percentages described above:

⁸ Based on ABS issuance data from Asset-Backed Alert on the initial terms of offerings, supplemented with information from Commercial Mortgage Alert. This estimate included registered offerings, offerings made under Securities Act Rule 144A, and traditional private placements. This estimate was for offerings not exempted under §§ _.19(a)-(f) and _.20 of the Rule.

- (i) 4 offerings per year for each section for the Board (8%);
- (ii) 6 offerings per year for each section for the FDIC (12%);
- (iii) 6 offerings per year for each section for the OCC (13%);
- (iv) 29 offerings per year for each section for the Commission (67%).

To obtain the estimated number of responses (equal to the number of offerings) for each option in subpart B of the rule, FDIC multiplied the number of offerings estimated to be subject to the base risk retention requirements (i.e., 1,158)⁹ by the sponsor percentages described above. The result was the number of base risk retention offerings per year per agency. For the FDIC, this was calculated by multiplying 1,158 offerings per year by 12 percent, which equals 139 offerings per year. This number was then divided by the number of base risk retention options under subpart B of the rule (i.e., nine)¹⁰ to arrive at the estimate of the number of offerings per year per agency per base risk retention option. For the FDIC, this was calculated by dividing 139 offerings per year by nine options, resulting in 15 offerings per year per base risk retention option.

The agencies assumed that 90% of institutions use the vertical interest form of risk retention while the remaining 10% use the combined vertical and horizontal form of risk retention. The burden tables above use this allocation and of the 45 responses attributed to §373.4, we allocated 40 (90%) to the vertical form of risk retention and 5 (10%) to the other two options (1 response to the horizontal form of risk retention and 4 responses to the combined vertical and horizontal form of risk retention.

⁹ Estimate of 1,400 offerings per year, minus the estimate of the number of offerings qualifying for an exemption under §§373.13, 373.15, and 19(g) as described in (b) and (c) above (i.e. 1,400 minus (b) 110 minus (c) 132 equals 1,158).

¹⁰ For purposes of this calculation, the horizontal, vertical, and combined horizontal and vertical risk retention methods under the standard risk retention option (§373.4) are each counted as a separate option under subpart B of the rule. The other six are: §373.5; §373.6; §373.7; §373.8; §373.9; and §373.10.

FDIC believes that the burden estimation methodology previously used overestimates the number of ABS offerings by FDIC-supervised institutions. Furthermore, the OCC has confirmed that the estimates it used for its 2021 renewal of OCC's Credit Risk Retention information collection are based on the expertise of the OCC's subject matter experts rather than the 2015 interagency methodology. As a result of these two factors, the FDIC has decided to diverge from the interagency methodology used in 2015 and 2018 and instead use the new methodology described below to estimate burden for this information collection.

2) New Methodology

Potential respondents to this information collection (IC) are FDIC-supervised insured depository institutions ("IDIs") including state nonmember banks, state savings institutions, insured state branches of foreign banks, and any subsidiary of the aforementioned entities. As of December 31, 2020, the FDIC supervised 3,227 state nonmember banks, state savings institutions, and insured state branches of foreign banks. Of these 3,227 IDIs, 2,382 are small for the purposes of the Regulatory Flexibility Act (RFA).¹²

Respondents to this information collection are FDIC-supervised IDIs that are securitizers of ABS. To generate a universe of potential securitizers, FDIC obtained data from Call Reports for the quarter ending on December 31 for the years 2018, 2019, and 2020, for all FDIC-supervised IDIs that reported a non-zero amount in either: (a) outstanding principal balance of assets sold and securitized

¹¹ The supporting statement for the OCC's 2021 renewal is titled "1557-0249 Credit Risk Retention Supporting Statement 5-18-21 1244.docx"and can be found at https://www.reginfo.gov/public/do/PRAViewDocument?ref nbr=202101-1557-003.

¹² The SBA defines a small banking organization as having \$600 million or less in assets, where an organization's "assets are determined by averaging the assets reported on its four quarterly financial statements for the preceding year." See 13 CFR 121.201 (as amended by 84 FR 34261, effective August 19, 2019). In its determination, the "SBA counts the receipts, employees, or other measure of size of the concern whose size is at issue and all of its domestic and foreign affiliates." See 13 CFR 121.103. Following these regulations, the FDIC uses a respondent's affiliated and acquired assets, averaged over the preceding four quarters, to determine whether the respondent is "small" for the purposes of RFA.

with servicing retained or with recourse or other seller-provided credit enhancements;¹³ or (b) amount of loans and leases held for investment, net of allowance, and held for sale held by consolidated variable interest entities (VIEs).¹⁴ This search resulted in a list of 79 IDIs that were potential securitizers. Using this list, FDIC searched for each IDI's name in FitchConnect's repository of ABS offerings ("deals")¹⁵ and compiled a list of deals for which an IDI was listed as the issuer, sponsor, originator, or servicer of the offering. For IDIs for which deals were not found on FitchConnect, the following method was followed: The queried Call Report item labeled "(a)" above includes assets sold with recourse or other seller-provided credit enhancements, which are outside the scope of the Credit Risk Retention rule. To identify IDIs which securitized from those that did not, a \$75 million threshold of year over year growth in that item is used to identify new securitizations in 2018, 2019, and 2020, as FDIC assumes that growth of less than \$75 million would be unlikely to reflect sponsorship or issuance of new term ABS offerings during that period. This method yielded a list of 20 institutions. FDIC reviewed examination records for the 20 IDIs identified as potential securitizers to determine which institutions actually securitize. FDIC cross-referenced the list of securitizing IDIs and the list of aforementioned ABS offering naming conventions found using FitchConnect with Intex's database of prospectuses. ¹⁶ From this cross-referencing, FDIC found a count of deals associated with each deal name. Finally, FDIC determined whether the sponsor or depositor for each deal was an FDIC-supervised IDI or subsidiary of an FDICsupervised institution by reading the prospectus of each deal.

¹³ Schedule RC-S, item 1 on forms 031 and 041; Supplemental Info, item 4(a) on form 051;

¹⁴ Schedule RC-V, item 1(c) on forms 031 and 041.

¹⁵ http://app.fitchconnect.com, using "ABS", "CMBS", and "RMBS" sections under the "Sectors" tab, last accessed on June 11, 2021.

¹⁶ https://www.intex.com/main/.

Once the set of deals, with corresponding FDIC-supervised securitizers, was constructed, FDIC matched each deal with the sections in Part 373 that imposed one or more PRA requirements on that deal. Most sections impose both disclosure and recordkeeping requirements. ¹⁷ For those sections, FDIC separately estimated the burdens for each of the two types of PRA requirements. The following details the estimated respondent counts for each of these sections:

- a) Two FDIC-supervised IDIs were involved in deals in which credit risk was retained through horizontal interest (§373.4(a)(2) Standard Risk Retention Horizontal Interest). These two IDIs were involved in four, three, and four such deals in 2018, 2019, and 2020, respectively. FDIC therefore estimates two annual respondents, with an average annual response rate of two responses per respondent, for the disclosure requirement associated with §373.4(a)(2) and the corresponding reporting requirement in §373.4(d).¹⁸
- b) Two FDIC-supervised IDIs were involved in deals in which credit risk was retained through vertical interest (§373.4(a)(1) Standard Risk Retention Vertical Interest). These two IDIs were involved in 0, 0, and 13 such deals in 2018, 2019, and 2020, respectively. FDIC therefore estimates two annual respondents, with an average annual response rate of two responses per respondent, for the disclosure requirement associated with §373.4(a)(1) and the corresponding reporting requirement in §373.4(d).¹⁹
- c) Three FDIC-supervised IDIs were involved in deals in which credit risk was retained through revolving master trusts (§373.5 Revolving Master

¹⁷ With the noted exception of §373.10 Qualified Tender Option Bonds, which has no recordkeeping burden associated with it.

¹⁸ 4+3+4= 11 total deals. 11/(3 years*2 respondents)=1.83 responses per respondent annually.

¹⁹ 0+0+13= 13 total deals. 13/(3 years*2 respondents)=2.17 responses per respondent annually.

Trusts). These three IDIs were involved in eight, six, and zero such deals in 2018, 2019, and 2020, respectively. FDIC therefore estimates three annual respondents, with an average annual response rate of two responses per respondent, for the disclosure requirement associated with §373.5 and the corresponding reporting requirement in §373.5(k)(3).²⁰

Using the above methodology, FDIC could not find any ABS offerings that (1) involved an FDIC-supervised IDI or subsidiary of an FDIC-supervised IDI as a securitizer and (2) were subject to the PRA requirements listed in one or more of the following ten sections: §§373.4(a)(3); 373.6; 373.7; 373.10; 373.11; 373.13; 373.15; 373.16; 373.17; and 373.18. It is possible that an FDIC-supervised IDI or subsidiary of an FDIC-supervised IDI would be a respondent to burden items related to these sections in the next three years. As such, FDIC is using one respondent and one annual response per respondent for the disclosure and recordkeeping requirements related to each of these ten sections to preserve the associated burden estimate.

Of the seven unique institutions with securitizations between 2018 and 2020, none are considered small for the purposes of the RFA.²¹

The estimated time per response varies by burden item, and these estimates are unchanged from the previous renewal which remains in line with the burden estimated adopted by the agencies.

Two burden items included in the 2018 information collection request have been removed from this renewal request. The disclosure burden related to §373.8 Fannie Mae and Freddie Mac was removed as FDIC has determined that it is not possible for FDIC-supervised IDIs or subsidiaries of FDIC-supervised IDIs to be

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²⁰ 8+6+0= 14 total deals. 14/(3 years*3 respondents)=1.56 responses per respondent annually.

²¹ As of December 31, 2020.

respondents to this burden item. The disclosure burden related to §373.9 Open Market Collateralized Loan Obligations ("CLOs") was removed because the D.C. Circuit Court invalidated section 941 of Dodd-Frank as it applies to CLOs.²² The estimated annual burden, in hours, is the product of the estimated number of respondents, number of responses per respondent, and time per response, as summarized in the table below. The total estimated annual burden for this information collection is 376 hours, a 3,075-hour reduction from the 2018 burden estimate, which reflects the aforementioned change in methodology.

Summary of Estimated Annual Burden

Burden (Obligation to Respond)	IC Description	Type of	Frequency	Estimated	Number of	Hours Per	Total
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Risk Retention	Horizontal Interest						
Vertical Interest \$373.4(a)(3) Standard Disclosure On 1 1 7.5 8	§373.4(a)(1) Standard	Disclosure	On	2	2	2.0	8
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Mortgages* §373.15 Exemption for Qualifying Commercial Loans, Commercial Real Estate and Automobile Loans* §373.16 Underwriting Standards for Qualifying Commercial Loans* §373.17 Underwriting Disclosure On Occasion Standards for Qualifying Commercial Loans* §373.17 Underwriting Disclosure On On Occasion Standards for Qualifying Commercial Real Estate Mandatory) Occasion On On On Occasion On On Occasion In Occasion On Occasion Occasion	§373.13 Exemption for	Disclosure	On	1	1	1.25	1
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Qualifying Commercial Loans, Commercial Real Estate and Automobile Loans* §373.16 Underwriting Standards for Qualifying Commercial Loans* §373.17 Underwriting Standards for Qualifying Commercial Real Estate Standards for Qualifying (Mandatory) Occasion	Mortgages*	• • • • • • • • • • • • • • • • • • • •					
Loans, Commercial Real Estate and Automobile Loans* §373.16 Underwriting Standards for Qualifying Commercial Loans* §373.17 Underwriting Standards for Qualifying Commercial Real Estate Disclosure (Mandatory) Occasion On 1 1 1 1.25 1 1.25 1 1.25 1 1.25 1	§373.15 Exemption for	Disclosure	On	1	1	20.0	20
Estate and Automobile Loans* §373.16 Underwriting Standards for Qualifying Commercial Loans* §373.17 Underwriting Standards for Qualifying Commercial Real Estate Disclosure On On 1 1 1 1 1.25 1 1 1.25 1 1 1.25 1	Qualifying Commercial	(Mandatory)	Occasion				
Loans* §373.16 Underwriting Standards for Qualifying Commercial Loans* §373.17 Underwriting Standards for Qualifying Commercial Real Estate Disclosure On On 1 1 1 1.25 1 1.25 1 1.25 1		• • • • • • • • • • • • • • • • • • • •					
\$373.16 Underwriting Disclosure On 1 1 1.25 1 Standards for Qualifying Commercial Loans* §373.17 Underwriting Disclosure On 1 1 1.25 1 Standards for Qualifying Commercial Real Estate	Estate and Automobile						
Standards for Qualifying Commercial Loans* §373.17 Underwriting Disclosure On 1 1 1.25 1 Standards for Qualifying Commercial Real Estate	Loans*						
Standards for Qualifying Commercial Loans* §373.17 Underwriting Disclosure On 1 1 1.25 1 Standards for Qualifying Commercial Real Estate	§373.16 Underwriting	Disclosure	On	1	1	1.25	1
Commercial Loans* §373.17 Underwriting Disclosure On 1 1 1.25 1 Standards for Qualifying (Mandatory) Occasion Commercial Real Estate		(Mandatory)	Occasion				
§373.17 Underwriting Disclosure On 1 1 1.25 1 Standards for Qualifying Commercial Real Estate On Occasion		. 3/					
Standards for Qualifying (Mandatory) Occasion Commercial Real Estate		Disclosure	On	1	1	1.25	1
Commercial Real Estate		(Mandatory)	Occasion				
Loans*		` ',					
	Loans*						

²² The Loan Syndication and Trading Association v. Securities and Exchange Commission and Board of Governors of the Federal Reserve System (No. 17-5004).

		Occasion			1.25	1
		1	-	Disclosu	ıre Subtotal	137
Recordkeeping Burdens						
§373.4(a)(2) Standard Risk Retention – Horizontal Interest	Recordkeeping (Mandatory)	On Occasion	2	2	0.5	2
§373.4(a)(1) Standard Risk Retention – Vertical Interest	Recordkeeping (Mandatory)	On Occasion	2	2	0.5	2
§373.4(a)(3) Standard Risk Retention – Combined Interest*	Recordkeeping (Mandatory)	On Occasion	1	1	0.5	1
§373.5 Revolving Master Trusts	Recordkeeping (Mandatory)	On Occasion	3	2	0.5	3
§373.6 Eligible ABCP Conduits*	Recordkeeping (Mandatory)	On Occasion	1	1	20.0	20
§373.7 Commercial MBS*	Recordkeeping (Mandatory)	On Occasion	1	1	30.0	30
§373.11 Allocation of Risk Retention to an Originator*	Recordkeeping (Mandatory)	On Occasion	1	1	20.0	20
§373.13 Exemption for Qualified Residential Mortgages*	Recordkeeping (Mandatory)	On Occasion	1	1	40.0	40
§373.15 Exemption for Qualifying Commercial Loans, Commercial Real Estate and Automobile Loans*	Recordkeeping (Mandatory)	On Occasion	1	1	0.5	1
§373.16 Underwriting Standards for Qualifying Commercial Loans*	Recordkeeping (Mandatory)	On Occasion	1	1	40.0	40
§373.17 Underwriting Standards for Qualifying Commercial Real Estate Loans*	Recordkeeping (Mandatory)	On Occasion	1	1	40.0	40
§373.18 Underwriting Standards for Qualifying Automobile Loans*	Recordkeeping (Mandatory)	On Occasion	1	1	40.0	40
I I I I I I I I I I I I I I I I I I I	1		<u> </u>	Recordkeepi	ng Subtotal	239
			Tot	al Annual Bur		376 hours

Source: *FDIC*. *- There are currently zero estimated respondents for these items however, FDIC is using 1 as a placeholder to preserve the burden estimate in case an institution becomes subject to these provisions.

2. <u>Title</u>: Minimum Requirements for Appraisal Management Companies

OMB Number: 3064-0195.

Form Number: None

Affected Public: Individuals or households; business or other for profit.

General Description of Collection: This information collection comprises recordkeeping and disclosure requirements under regulations issued by the Federal Deposit Insurance Corporation (FDIC), jointly with the Office of the Comptroller of the Currency (OCC), the Board of Governors of the Federal Reserve System (FRB), the

National Credit Union Administration (NCUA), the Bureau of Consumer Financial Protection (CFPB), and the Federal Home Finance Agency (FHFA) (collectively, "the agencies") that implement the minimum requirements in Section 1473 of the Dodd-Frank Wall Street Reform and Consumer Protection Act (Dodd-Frank Act or the Act) to be applied by states²³ in the registration and supervision of appraisal management companies (AMCs). The regulations also implement the requirement in Section 1473 of the Dodd-Frank Act for states to report to the Appraisal Subcommittee (ASC) of the Federal Financial Institutions Examination Council (FFIEC) the information required by the ASC to administer the new national registry of appraisal management companies (AMC National Registry or Registry). The information collection (IC) requirements are established in Part 323 of the FDIC's codified regulations.

This information collection was last approved for renewal on October 16, 2018 ("2018 ICR") with a total annual burden estimate of 421 hours. The 2018 ICR contains two recordkeeping and two reporting IC requirements. The FDIC notes that the ASC has issued its own regulations or guidance implementing the requirements from the Act related to the information to be presented to the ASC by the participating states, and submitted an IC related to this reporting requirement. Accordingly, the FDIC is not taking PRA burden for the associated IC (previously included as "State Reporting Requirements to Appraisal Subcommittee") and has removed it from its current ICR submission.

For each of the remaining ICs, FDIC's estimation methodology is to compute the total estimated burden hours for that IC and then assign an agreed-upon share of the burden hours to each of the regulatory agencies (FDIC, FRB, OCC, and FHFA)²⁵. The FDIC's

²³ States include the 50 U.S. states, the District of Columbia, and the territories of Guam, Mariana Islands, Puerto Rico, and the U.S. Virgin Islands. *See* 12 CFR 323.9.

²⁴ See OMB No. 3139-0009 and the accompanying Supporting Statement submitted by the ASC in 2021, available at https://www.reginfo.gov/public/do/PRAViewICR?ref_nbr=202102-3139-001 (accessed June 2, 2021).

²⁵ The agencies agreed to this burden-sharing methodology in 2018.

estimated annual burden is calculated by finding the product of the estimated annual number of respondents, the estimated annual number of responses per respondent, the estimated burden hours per response and the share of the burden attributable to the FDIC.

Burden Estimate:

Estimated Number of Respondents

IC #1: Written Notice of Appraiser Removal from Network or Panel

This IC relates to the written notice of appraiser removal from the network or panel pursuant to § 323.10. The number of respondents is estimated to be equal to the number of appraisers who leave the profession each year multiplied by the estimated percentage of appraisers who work for AMCs. The number of appraisers who leave is calculated by adding the number of appraisers who are laid off or resign to the number of appraisers that have had their licenses revoked or surrendered. This estimation methodology is similar to the methodology used in the 2018 ICR.

The number of appraisers who are laid off or resign each year is estimated by multiplying the annual rate of "Total separations" by the number of appraisers for each year. Using data from the Bureau of Labor Statistics (BLS) for the finance and insurance industry, shown in Table 1 below, the annual rate of "Total separations" in 2020 is 25.1 percent.²⁶ The rate for 2020 is within the range of annual rates between 2011 and 2020 (20.4 to 26.0 percent, with a median of 24.8 percent) and is a reasonable estimate for future periods.

Table 1. Annual Rate of Total Separations for the Finance and Insurance Industry in the United States				
Year	Value (in %)			
2011	20.4			
2012	23.6			
2013	26.0			
2014	25.0			

²⁶ Bureau of Labor Statistics (BLS), "Job Openings and Labor Turnover Survey: Finance and Insurance" (Series ID: JTU52000000000000TSR), available at https://www.bls.gov/data/ (accessed June 4, 2021).

2015	24.5
2016	23.9
2017	25.2
2018	24.2
2019	24.6
2020	25.1

Source: BLS, "Job Openings and Labor Turnover Survey: Finance and Insurance" (Series ID: JTU52000000000000TSR), available at https://www.bls.gov/data/ (accessed June 4, 2021).

The number of appraisers is estimated by using the number of appraisers in 2020 as a proxy for the level of appraiser employment over the next three years.²⁷ In 2020, the total number of appraisers was 86,000 and is similar to the annual average of 87,000 appraisers between 2011 and 2020. Table 2 contains data on annual employment level for appraisers in the U.S. between 2011 and 2020:

Table 2. Annual Level of Employment for Appraisers in the United States				
Year	Value (in thousands)			
2011	88			
2012	93			
2013	98			
2014	95			
2015	76			
2016	73			
2017	97			
2018	84			
2019	84			
2020	86			

Source: BLS, "Employed - Appraisers and assessors of real estate" (Series ID:

LNU02038218), available at

https://beta.bls.gov/dataViewer/view/timeseries/LNU02038218 (accessed June 2, 2021).

Given the data summarized above, the number of appraisers who are laid off or resign is estimated by multiplying the annual number of appraisers by the annual separation rate $86,000 \times 25.1 \text{ percent} = 21,586.$

²⁷ BLS, "Employed - Appraisers and assessors of real estate" (Series ID: LNU02038218), available at https://beta.bls.gov/dataViewer/view/timeseries/LNU02038218 (accessed June 2, 2021).

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As stated above, respondents to this IC also include appraisers who have their license revoked or surrendered each year. According to the ASC, between January 1, 2010 and December 31, 2019, the counts of appraisers who have had their license revoked or surrendered are 804 and 576, respectively.²⁸ Therefore, the annual average over the ten-year span is 138 licenses revoked or surrendered per year.²⁹

The number of appraisal removal notices for AMCs is then calculated by adding the estimate of appraisers who are laid off or resign to the number of appraisers who have their licenses revoked or surrendered, and multiplying by the estimated percent of total appraisers who work for AMCs. According the Appraisal Institute, approximately 81 percent of appraisers are sole proprietors, executives in a firm, or are listed as having other forms of employment status.³⁰ The remaining 19 percent of appraisers are employees or staff members in firms such as AMCs, appraisal services companies, or other companies. Using 19 percent as the estimate of the percentage of appraisers who work for AMCs, the estimated total number of appraiser removal notices for AMCs is 4,130 notices per year, rounded to the nearest ten.³¹ Thus, the estimated number of annual respondents for this information collection is 4,130. The respondents to this IC are either natural persons or AMCs. There are no data available currently on the number of AMCs that are considered "small," for the purposes of the Regulatory Flexibility Act (RFA), and none of the respondents who are natural persons are small for the

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²⁸ Federal Financial Institution Examination Council: Appraisal Subcommittee, "Annual Report 2019: Appendix E Appraiser Disciplinary Actions Reported by State," available at https://www.asc.gov/About-the-ASC/AnnualReports.aspx (accessed June 2, 2021).

²⁹ The average over the ten years is calculated as (1,380, or 804 + 576) divided by 10.

³⁰ Appraisal Institute, "U.S. VALUATION PROFESSION FACT SHEET Q1 2019," available at https://www.appraisalinstitute.org/file.aspx?DocumentId=2342, (accessed June 2, 2021).

³¹ The estimated total number of appraiser removal notices for AMCs is calculated as (21,586 + 138) X 19 percent, which yields 4,127.56 notices, or 4,130 after rounding to the nearest ten. The estimate is rounded to the nearest ten because 10 percent of the respondents will be allocated to FHFA, and OMB systems require whole number inputs.

purposes of the RFA. As a rough approximation, to estimate the number of small respondents to this IC FDIC uses the percentage of insured depository institutions that are small (70 percent) for purposes of the RFA,³² and assume that all respondents are AMCs. Thus, FDIC estimates that 2,891 respondents to this IC are small for purposes of the RFA.³³ This is likely a conservative estimate of small respondents for this information collection because not all respondents to this IC are AMCs.

The estimated number of notices per year is lower than the 2018 ICR estimate by 5,751 notices.³⁴ Two factors contributed to the drop in estimated notices: first, the number of appraisers who are laid off or resign, and the number that have had their licenses revoked or surrendered (138 and 21,586, respectively) are lower than the estimates in the 2018 ICR (245 and 23,280); second, there is more granular data available to calculate the share of appraisers employed by AMCs, appraisal services companies, or other companies. The most recent data from the Appraisal Institute contains nine separate categories for Appraiser Employment Status, whereas the data available for the 2018 ICR contained only four categories.³⁵ Given the level of aggregation available in 2018, the estimate of the share of appraisers in the 2018 ICR likely included appraisers who are employees

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³² December 31, 2020, Call Report data. The Small Business Administration (SBA) defines a small banking organization as having \$600 million or less in assets, where an organization's "assets are determined by averaging the assets reported on its four quarterly financial statements for the preceding year." *See* 13 CFR 121.201 (as amended by 84 FR 34261, effective August 19, 2019). In its determination, the "SBA counts the receipts, employees, or other measure of size of the concern whose size is at issue and all of its domestic and foreign affiliates." *See* 13 CFR 121.103. Following these regulations, the FDIC uses a covered entity's affiliated and acquired assets, averaged over the preceding four quarters, to determine whether the covered entity is "small" for the purposes of RFA.

³³ The estimated number of small respondents to this IC is calculated by multiplying the estimated number of respondents (4,130) by 70 percent.

³⁴ See OMB No. 3064-0195 and the accompanying Supporting Statement submitted by the FDIC in 2018, available at https://www.reginfo.gov/public/do/PRAViewICR?ref_nbr=201804-3064-013 (accessed June 2, 2021).

³⁵ The most recent data available from the Appraisal Institute includes five new categories (employee or staff member in a government or regulatory agency, valuation consultant, professor or other academic professional, semi-retired or retired, and student), in addition to the four categories that match closely to the data in the 2018 ICR (employee or staff member of a firm, sole proprietor of own business (no employees/partners), executive in a firm, and other).

or staff members in a government or regulatory agency, and individuals with employment statuses such as valuation consultant, professor or other academic professional, semi-retired or retired, or student. The FDIC notes that appraisers or individuals with the five employment statuses listed above would not be subject to this IC. Consequently, the share (19 percent) is much lower than the share (42 percent) used in the 2018 ICR.

IC #2: Develop and Maintain a State Licensing Program

The second information collection pertains to developing and maintaining a state licensing program for AMCs pursuant to Section 323.14. Section 323.14 requires that each state electing to register AMCs for purposes of permitting AMCs to provide appraisal management services relating to covered transactions in the state must submit to the ASC certain information required under the Rule and any additional information required by the ASC concerning AMCs. Thus, this burden falls on the states, especially those that have not developed a system to register and oversee AMCs. According to the ASC there are four states (the territories of Guam, Mariana Islands, Puerto Rico, and the U.S. Virgin Islands) that have not developed a system to register and oversee AMCs.³⁶ Thus, the estimated number of annual respondents for this burden is four. Since respondents to this IC are states, none of the respondents are considered "small" for purposes of the RFA.

IC #3: AMC Disclosure Requirements (State-regulated AMCs)³⁷

The third information collection relates to disclosure requirements for AMCs that are not federally regulated AMCs³⁸ ("state-regulated AMCs") pursuant to Section

³⁶ ASC, "States' Status on Implementation of AMC Programs," available at https://www.asc.gov/National-Registries/StatesStatus.aspx (accessed June 2, 2021).

³⁷ Based on conversations between the SMEs at the FDIC, FRB, OCC, and FHFA, the current ICR splits the IC #3 from the 2018 ICR (titled "AMC Reporting Requirements (State and Federal AMCs) (323.12 & 13(c))") in to two separate ICs, one each for state-regulated AMCs, and federally regulated AMCs.

³⁸ Section 323.9 defines a federally regulated AMC as "an AMC that is owned and controlled by an insured depository institution, as defined in 12 U.S.C. 1813 and regulated by [the OCC, FRB, or FDIC]."

323.12, which involves information sent by AMCs to third parties, including states and the AMC National Registry. The disclosure requirement for this IC includes registration limitations/requirements. According to the National Registry, accessed on June 2, 2021, there are 3,854 active AMCs, of which 3,817 are stateregulated AMCs.³⁹ FDIC does not have the data to estimate the change in the number of active state-regulated AMCs using historical information because the National Registry became available for the states to populate in July 2018, and the states' reporting characteristics vary over time.⁴⁰ For the purposes of this analysis FDIC assumes the number of state-regulated AMCs to remain approximately the same over the next three years. Thus, the estimated number of annual respondents for this burden is 3,820, after rounding up to the nearest ten.⁴¹ There are no data available currently on the number of AMCs that are small. As a rough approximation, FDIC uses the percentage of insured depository institutions that are small (70 percent) for purposes of the RFA to estimate the number of small respondents to this IC. Using this methodology FDIC estimates that 2,674 respondents to this IC are small for purposes of the RFA.⁴²

IC #4: AMC Disclosure Requirements (Federally regulated AMCs)

The fourth information collection relates to AMC disclosure requirements for federally regulated AMCs pursuant to Section 323.13(c). The disclosure requirements for this IC include registration limitations/requirements as well as

³⁹ ASC nonpublic data, obtained as of June 3, 2021, stored under this memo's workpapers on FDIC SharePoint.

⁴⁰ The most recent Annual Report of the ASC notes that as of December 31, 2019, the National Registry contained 1,374 AMCs registered from 14 states. As of June 2, 2021, the date I accessed the ASC's website, there are 40 states currently populating the National Registry. *See* Federal Financial Institution Examination Council: Appraisal Subcommittee, "Annual Report 2019: Appendix E Appraiser Disciplinary Actions Reported by State," available at https://www.asc.gov/About-the-ASC/AnnualReports.aspx (accessed June 2, 2021); and ASC, "States' Status on Implementation of AMC Programs," available at https://www.asc.gov/National-Registries/StatesStatus.aspx (accessed June 2, 2021).

⁴¹ The estimate is rounded to the nearest ten because 10 percent of the respondents will be allocated to FHFA, and OMB systems require whole number inputs.

⁴² The estimated number of small respondents to this IC is calculated by multiplying the estimated number of respondents (3,820) by 70 percent.

information regarding the determination of the AMC National Registry fee. Of the 3,854 active AMCs, 37 are federally regulated AMCs.⁴³ FDIC does not have the data to estimate the change in the number of active federally regulated AMCs using historical information because the National Registry became available for the states to populate in July 2018, and the states' reporting characteristics vary over time.⁴⁴ For the purposes of this analysis FDIC assumes the number of federally regulated AMCs to remain approximately the same over the next three years. Thus, the estimated number of annual respondents for this burden is 39, after rounding up to the nearest multiple of three.⁴⁵ There are no data available currently on the number of AMCs that are small. As a rough approximation, FDIC uses the percentage of insured depository institutions that are small (70 percent) for purposes of the RFA to estimate the number of small respondents to this IC. Accordingly, FDIC estimates that 27 respondents to this IC are small for purposes of the RFA.⁴⁶

Estimated Number of Responses

For IC #1, FDIC assumes an AMC receives one written notice from each appraiser⁴⁷ asking to be removed from the appraiser panel, or sends one notice to each appraiser removing him/her from the panel. Thus, the estimated number of responses per respondent is one.

⁴³ ASC nonpublic data, obtained as of June 3, 2021.

⁴⁴ See footnote 40.

⁴⁵ The estimate is rounded to the nearest multiple of three because the estimated respondents will be allocated equally to the FDIC, FRB, and OCC, and OMB systems require whole number inputs. The aggregate estimated number of respondents for IC #3 and IC #4 in the current ICR (state-regulated and federally regulated AMCs) is higher than the corresponding estimate in the 2018 ICR by 3,659. The increase in the number of respondents in the current ICR is attributable to the definitive information available from the National Registry after 2018, when AMC registration requirements became effective. ⁴⁶ The estimated number of small respondents to this IC is calculated by multiplying the estimated number of respondents (39) by 70 percent.

⁴⁷ In the event of an appraiser's death or incapacitation, the AMC receives notice of death or incapacity. See 12 CFR 323.10.

For IC #2, FDIC assumes that states without a registration and licensing program would develop and maintain a single program for each state. Thus, the estimated number of responses per respondent is one.

For IC #3 and IC #4, FDIC estimates the number of responses per respondent as the number of states that do not have an AMC registration program in which the average state-regulated or federally regulated AMC operates. As discussed previously, there are four states that currently do not have an AMC registration program. As noted in the Supporting Statement accompanying the 2018 ICR, a 2013 survey conducted by the CFPB found that the average AMC operates in 19.56 states.⁴⁸ Thus, the average state-regulated or federally regulated AMC operates in approximately 2 states that do not have AMC registration systems: (4 states/55 states) x 19.56 states = 1.422 states ~ rounded up to 2 states.

Frequency of Responses

For IC #1, as discussed above, the AMC receives (or sends) a written notice in the event an appraiser no longer serves on the panel. Since this event occurs on occasion, FDIC uses "On Occasion" as the Frequency of Reponses for this IC and assumes a frequency of one.

For IC #2, FDIC assumes the states that have currently elected not to register and oversee AMCs could choose to do so at any time. Since this event occurs on occasion, FDIC uses "On Occasion" as the Frequency of Reponses for this IC and assumes a frequency of one.

For IC #3 and IC #4, FDIC assumes the state-regulated or federally regulated AMCs that are currently operating in a state but have not yet registered with that state could choose to do so any time. Since this event occurs on occasion, FDIC

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⁴⁸ See OMB No. 3064-0195 and the accompanying Supporting Statement submitted by the FDIC in 2018, available at https://www.reginfo.gov/public/do/PRAViewICR?ref_nbr=201804-3064-013 (accessed June 2, 2021). Additional details on the survey can be found in the text accompanying the final rule. See Minimum Requirements for Appraisal Management Companies, 80 Fed. Reg. 32,677 (June 9, 2015).

uses "On Occasion" as the Frequency of Reponses for this IC and assumes a frequency of one.

Estimated Time per Response

The 2018 ICR estimate of the hour burden per written notice of appraiser removal was 0.08 hours. The FDIC believes this estimate remains reasonable and appropriate for this IC and uses 0.08 hours as the estimated time per response for IC #1.

The 2018 ICR estimate of the hour burden for a state without a registration program or system to establish one was 40 hours. The FDIC believes this estimate remains reasonable and appropriate for this IC and uses 40 hours as the estimated time per response for IC #2.

The 2018 ICR estimate of the hour burden for a state-regulated or federally regulated AMC to register in a state in which it operates was one hour. The FDIC believes this estimate remains reasonable and appropriate for IC #3 and IC #4 and uses one hour each as the estimated time per response for IC #3 and IC #4.

The estimated annual burden, in hours, for the four agencies (FDIC, FRB, OCC, and FHFA) is the product of the estimated number of respondents per year allocated to each agency, the number of responses per respondent per year, and the hours per response, as summarized in Tables 3 and 4 below. For IC #1, and IC #3, the estimated respondents are split between the four agencies the FDIC, FRB, OCC, and FHFA, at a ratio of 3:3:3:1.49 Thus, the estimated number of annual

https://www.reginfo.gov/public/do/PRAViewICR?ref_nbr=201807-2590-002 (accessed June 16, 2021).

⁴⁹ The assumption to divide the burden hours between the agencies is based on conversations between the subject matter experts at the FDIC, FRB, OCC, and FHFA and is based on the approximate proportion of AMCs supervised by the three banking agencies and evenly split among the three banking agencies. The burden hours are shared using the same ratio as the 2018 ICR. The ratio does not affect the total amount of burden imposed by the collections of information under the joint AMC regulations, and relates only to the appropriate distribution among the rulemaking agencies of responsibility (under the PRA) for a portion of the total estimated burden. *See* OMB No. 2590-0013 and the accompanying Supporting Statement submitted by the FHFA in 2018, available at

respondents attributable to the FDIC, FRB, and OCC for IC #1, and IC #3 are 1,239, and 1,146 each, respectively. Similarly, the estimated number of annual respondents attributable to the FHFA for IC #1, and IC #3 are 413, and 382, respectively. For IC #2, the estimated number of respondents is split equally amongst the four agencies which amounts to one respondent each.⁵⁰ For IC #4, the estimated number of respondents (39) is split equally amongst the three banking agencies (13 each) as Section 323.9 defines a federally regulated AMC as an AMC owned and controlled by an insured depository institution, which is regulated by the FDIC, FRB, or OCC. The total estimated annual burden for this information collection is 8,208 hours.⁵¹ The FDIC, FRB, and OCC will each have equally-sized shares of the total estimated burden, with each agency responsible for 2,457 hours. The FHFA is responsible for the remaining 837 hours.

Table 3. Summary of Estimated Annual Burdens - FDIC, FRB, and OCC Share (OMB No. 3064-0195)								
IC Description	Type of Burden (Obligation to Respond)	Frequency of Response	Number of Respondents	Number of Responses per Respondent	Hours per Response	Annual Burden (Hours)		
IC #1 - Written Notice of Appraiser Removal From Network or Panel (12 CFR part 323.10)	Disclosure ⁵² (Mandatory)	On occasion	1,239	1	0.08	99		
IC #2 - State Recordkeeping Requirements (12 CFR parts 323.11(a) and 323.11(b))	Recordkeeping (Mandatory)	On occasion	1	1	40	40		

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⁵⁰ For IC #2, the assumption to divide the burden hours equally between the agencies is based on conversations between the SMEs at the FDIC, FRB, OCC, and FHFA. The burden hours are shared using the same ratio as the 2018 ICR.

⁵¹ The estimated total annual burden hours of 8,208 is obtained by aggregating the estimated total annual burden hours for the FDIC, FRB, and OCC in Table 3 (7,371, or 2,457 X 3) with the corresponding value for the FHFA in Table 4 (837).

The estimated hour burden in the current ICR (8,208) higher than the 2018 ICR estimate by 6,763 hours. The increase is predominantly driven by the increase in the aggregate estimated number of respondents to IC #3 and IC #4. As discussed previously, the estimated number of respondents in higher than the estimate in the 2018 ICR due to the definitive information available from the National Registry after 2018.

⁵² The 2018 ICR erroneously classified IC #1 as a Recordkeeping requirement. The burden for this IC has been changed to a Disclosure requirement.

IC #3 - AMC Disclosure Requirements (State-regulated AMCs) (12 CFR part 323.12)	Disclosure ⁵³ (Mandatory)	On occasion	1,146	2	1	2,292
IC #4 - AMC Disclosure Requirements (Federally regulated AMCs) (12 CFR parts 323.12 and 323.13(c))	Disclosure (Mandatory)	On occasion	13	2	1	26
		Total Annu	ual Burden Hours (FDIC, FRB, and	OCC Share):	2,457
Source: FDIC.						

3. <u>Title</u>: Joint Standards for Assessing Diversity Policies and Practices.

OMB Number: 3064-00200.

Form Number: 2710/05 – Diversity Self-Assessment (paper form)

2710/06 – Diversity Self-Assessment (electronic form).

Affected Public: Insured state nonmember banks, and insured state savings associations.

Burden Estimate: FDIC is revising the burden estimates associated with this information collection as a result of the update of the electronic version of the reporting form. The update will allow respondents who have previously completed a diversity self-assessment (DSA) to copy and clone their previous submission. This copy/clone capability reduces the reporting burden for returning respondents. However, it does not change the burden for respondents who fill out the electronic form for the first time or respondents who choose an alternative method of assessing their diversity policies and practices. As such, this ICR revises the IC line items to distinguish between the *implementation burden* incurred by first time respondents from the *ongoing burden* incurred by returning respondents. This ICR also updates the respondent count estimates for the other

⁵³ The 2018 ICR erroneously classified IC #3 as a Reporting requirement. The burden for this IC has been changed to a Disclosure requirement.

line items in this IC. Finally, this ICR adds a line to cover the burdens of nonmaterial (not responsive) submissions.

In October 2020, the FDIC implemented a copy/clone feature in FID-SA for submissions covering the 2020 reporting period and beyond. This feature allows the respondent to pre-populate a new diversity self-assessment with the information that was previously completed and submitted. In addition, the FDIC Office of Minority and Women Inclusion (OMWI) have identified several submissions that complete the pro forma form but do not provide the FDIC with any material self-assessments. With the addition of these two submission types, there are now five distinct submission types for this IC:

- Paper Form Submissions, which are DSA submissions that use the "Diversity Self-Assessment of Financial Institutions Regulated by the FDIC" form and submit the form as an email attachment or via the United States Postal Service;
- 2. <u>Electronic Form (Implementation) Submissions</u>, which are DSA submissions that utilize the online FID-SA application, and the financial institution has not previously submitted a DSA;
- 3. <u>Electronic Form (Ongoing) Submissions</u>, which are DSA submissions that utilize the online FID-SA application and are able to use the copy/clone feature in FID-SA;
- 4. <u>Free-Form Submissions</u>, which are submissions that do not use the "Diversity Self-Assessment of Financial Institutions Regulated by the FDIC" form; and
- 5. <u>Non-material Submissions</u>, which are pro forma submissions that do not provide any material self-assessments.

Estimated Number of Respondents and Responses

Responses to this information collection are voluntary and may be submitted by any FDIC-regulated financial institution. As such, potential respondents to this IC are all FDIC-regulated financial institutions. As of December 31, 2020, the FDIC regulates 3,227 insured depository institutions (IDIs). Of these institutions, 2,380 are considered small for the purposes of the Regulatory Flexibility Act (RFA). Respondents submit a single response per year. To estimate the number of respondents for this ICR, FDIC reviewed and summarized data from historical submissions by FDIC-regulated IDIs covering diversity activities in the reporting periods 2016-2019. Submissions were categorized as a first-time submission if no prior submission was made by the same IDI. Otherwise, the submission was categorized as a repeat submission. FDIC did not categorize 2016 submissions since 2016 was the first year for which the agency has submission data. A summary of these results is provided in Table 1 below:

Table 1. OMWI Submission Counts, by Submission Type and Reporting Period							
Submission Type	2016	2017	2018	2019			
All submissions*	95	137	133	152			
All submissions, small IDIs**	17	26	26	33			
First-time submissions		81	42	38			
First-time submissions, small IDIs**		18	13	16			
Repeat submissions		56	91	113			
Repeat submissions, small IDIs**		8	13	17			

Source: FDIC OMWI

As Table 1 shows, there were 152 total submissions in 2019, the most recent reporting year. This is an increase of approximately 20 submissions from the previous year. This increase is due to the introduction of the online FID-SA application and an expanded outreach effort by the FDIC to educate and increase

^{*} These counts include two financial institutions (CERTs 20399 in 2016 and 29845 in 2019) that were later found to not be regulated by the FDIC during their respective reporting periods. We include them here to align the table with other OMWI published analyses (available at https://www.fdic.gov/about/diversity/analysisdsa.html).

^{**} IDIs are counted as small if they meet the SBA's definition of "small" for purposes of RFA as of December 31st in each reporting period.

awareness about the DSA. The FDIC expects that submission counts will continue to climb upwards due to continued expanded outreach efforts as well as the introduction of the copy/clone feature to facilitate responses. Based on the historical submission counts and the expected rise in submissions, the FDIC expects it will receive 195 submissions per year with the majority of these submissions using the online FID-SA application. Based on the historical trends of first-time and repeating submissions future expectations, the FDIC anticipates annual respondent counts of 45 Electronic Form (Implementation) and 130 Electronic Form (Ongoing) submissions.⁵⁴ In addition, the FDIC anticipates annual counts of five Free-Form Submissions and ten Non-material Submissions.⁵⁵ Finally, FDIC recognizes that some IDIs may prefer to continue providing Paper Submissions and anticipate five such submissions per year.

Estimated Hourly Burden

The FDIC estimates that Electronic Form (Implementation) Submissions will take seven hours, the same burden that was recorded in the *Electronic Form* line item in the 2020 ICR. For Electronic Form (Ongoing) Submissions, the FDIC estimates that the copy/clone feature will save respondents an average of four hours per submission, for a net burden of three hours per response. For Nonmaterial Submissions, the FDIC estimates that the pro forma completion of the submission application will take six minutes, or 0.1 hours. The FDIC has reviewed the hourly burden estimates for Paper Submissions and for Free-Form

⁵⁴ Steady state averages of 25 percent for Electronic Form (Implementation) and 75 percent for Electronic Form (Ongoing) submissions were estimated from historical submissions by FDIC-regulated IDIs covering diversity activities in 2019, the first reporting period for which the online submission was available, and multiplied by 175, the anticipated number of annual Electronic Form submissions, to arrive at estimates of 45 Electronic Form (Implementation) and 130 Electronic Form (Ongoing) submissions. For the purposes of annualizing the estimated number of respondents, it is assumed that the estimated annual count of respondents for Electronic Form (Ongoing) Submissions includes returning Electronic Form (Implementation) Submissions from the previous year.

⁵⁵ The FDIC found 0, 0, and 4 Free-Form submissions and 3, 3, and 12 Non-material submissions in 2017, 2018, and 2019, respectively. Based on these historical numbers and their supervisory experience, the FDIC anticipates approximately 5 Free-Form and 10 Non-material Submissions going forward.

Submissions and found that the estimates from the 2020 ICR remain reasonable and appropriate. Finally, the FDIC estimates that each respondent will incur one hour of burden per year, on average, to disclose a portion of its submission to the public, in a manner reflective of the entity's size and other characteristics.

The estimated annual burden for each submission type, in hours, is the product of

the estimated number of respondents, number of responses per respondent per year, and time per response, as summarized in Table 2 below. The total estimated annual burden for this information collection is 100, 106 hours, a reduction of 559 hours from the previously approved ICR. ⁵⁶

Table 2.	Summary of Est	timated Annu	ıal Burden (OM	IB No. 3064-00	006)	
Information Collection Description – Submission Type	Type of Burden (Obligation to Respond)	Frequency of Response	Number of Respondents	Number of Responses per Respondent	Hours per Response	Annual Burden (Hours)
Joint Standards for Assessing Diversity Policies and Practices – Paper Form	Reporting (Voluntary)	Annual	5	1	8	40
Joint Standards for Assessing Diversity Policies and Practices – Electronic Form (Implementation)	Reporting (Voluntary)	Annual	45	1	7	315
Joint Standards for Assessing Diversity Policies and Practices – Electronic Form (Ongoing)	Reporting (Voluntary)	Annual	130	1	3	390
Joint Standards for Assessing Diversity Policies and Practices – Free-Form	Reporting (Voluntary)	Annual	5	1	12	60
Joint Standards for Assessing Diversity Policies and Practices – Non-material	Reporting (Voluntary)	Annual	10	1	0.1	1

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⁵⁶ The average burden hour estimate across all submission types is 4 hours and 8 minutes per response.

Joint Standards for Assessing Diversity Policies and Practices – Public Disclosure	Disclosure (Voluntary)	Annual	195	1	1	195
			Tot	al Annual Burd	len (Hours):	1,001
Source: FDIC.						

General Description of Collection:

Section 342 of the Dodd-Frank Wall Street Reform and Consumer Protection Act of 2010 (the Act) required the Office of the Comptroller of the Currency (OCC), Board of Governors of the Federal Reserve System (Board), Federal Deposit Insurance Corporation (FDIC), Bureau of Consumer Financial Protection (CFPB), National Credit Union Administration (NCUA), and Securities and Exchange Commission (SEC) (together, Agencies and separately, Agency) each to establish an Office of Minority and Women Inclusion (OMWI) to be responsible for all matters of the Agency relating to diversity in management, employment, and business activities. The Act also instructed each OMWI Director to develop standards for assessing the diversity policies and practices of entities regulated by the Agency. The Agencies worked together to develop joint standards and, on June 10, 2015, they jointly published in the Federal Register⁵⁷ the "Final Interagency Policy Statement Establishing Joint Standards for Assessing the Diversity Policies and Practices of Entities Regulated by the Agencies" (Policy Statement).

The Policy Statement contains a "collection of information" within the meaning of the Paperwork Reduction Act of 1995 (PRA). The Policy Statement includes Joint Standards that cover "Practices to Promote Transparency of Organizational Diversity and Inclusion." These Joint Standards contemplate that a regulated

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⁵⁷ 80 Fed. Reg. 33016.

entity is transparent about its diversity and inclusion activities by making certain information available to the public annually on its Web site or through other appropriate communications methods, in a manner reflective of the entity's size and other characteristics. The specific information referenced in these standards is: (a) leadership commitment to diversity and inclusion; (b) workforce diversity and employment practices; (c) progress toward achieving diversity and inclusion in its procurement activities; and (d) opportunities available at the entity that promote diversity.

In addition, the Policy Statement includes Joint Standards that address "Entities' Self-Assessment." The Joint Standards for Entities' Self-Assessment envision that a regulated entity, in a manner reflective of its size and other characteristics, (a) conducts annually a voluntary self-assessment of its diversity policies and practices; (b) monitors and evaluates its performance under its diversity policies and practices on an ongoing basis; (c) provides information pertaining to its self-assessment to the OMWI Director of its primary federal financial regulator; and (d) publishes information pertaining to its efforts with respect to the Joint Standards.

The collection of information described above is reported to the FDIC via the form entitled "Diversity Self-Assessment of Financial Institutions Regulated by the FDIC," which can be submitted in paper⁵⁸ or electronic format⁵⁹. To facilitate DSA submissions, the FDIC has developed the automated Financial Institution

https://www.fdic.gov/resources/regulations/federal-register-publications/2021/2021-form-2710-05-diversity-self-assessment-paper-form.pdf

⁵⁸ The paper version of the "Diversity Self-Assessment of Financial Institutions Regulated by the FDIC" form (form number 2710/05) can be viewed at the following location:

⁵⁹ The electronic version of the "Diversity Self-Assessment of Financial Institutions Regulated by the FDIC" form (form number 2710/06) can be viewed at the following location: https://www.fdic.gov/resources/regulations/federal-register-publications/2021/2021-form-2710-06-diversity-self-assessment-screen-shots.docx

Diversity Self-Assessment (FID-SA) application. FID-SA provides FDIC-

regulated financial institutions an easy and efficient way to electronically

complete the diversity self-assessment; work with multiple users; view previous

submissions; attach supporting material; and print and save in pdf format.⁶⁰

Request for Comment

Comments are invited on: (a) Whether the collection of information is necessary for the

proper performance of the FDIC's functions, including whether the information has

practical utility; (b) the accuracy of the estimates of the burden of the information

collection, including the validity of the methodology and assumptions used; (c) ways to

enhance the quality, utility, and clarity of the information to be collected; and (d) ways to

minimize the burden of the collection of information on respondents, including through

the use of automated collection techniques or other forms of information technology. All

comments will become a matter of public record.

Federal Deposit Insurance Corporation.

Dated at Washington, DC, on August 4, 2021.

James P. Sheesley,

Assistant Executive Secretary.

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⁶⁰ As described in the FID-SA portal, available at https://www.fdic.gov/about/diversity/fidsaportal.html

(accessed May 1, 2021).